**Training Course on the IAEA Safety Standards Overview** 

Introduction to GSG-11, Arrangements for the Termination of a Nuclear or Radiological Emergency

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# **Introductory question:**

Does the end of the emergency response phase mean the end of the emergency?

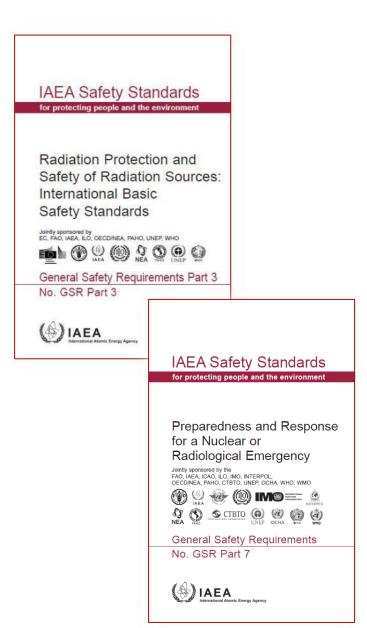
#### Requirements

Requirement 46 in GSR Part 3:

The government shall ensure that arrangements are in place and are implemented as appropriate for the transition from an emergency exposure situation to an existing exposure situation.

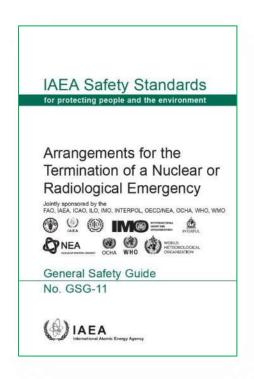
• Requirement 18 in **GSR Part 7**:

The government shall ensure that arrangements are in place and are implemented for the termination of a nuclear or radiological emergency, with account taken of the need for the resumption of social and economic activity.



#### Recommendations, GSG-11

- Provides guidance and recommendations on:
  - o Developing arrangements, as part of overall emergency preparedness efforts, for transition to either an existing exposure situation or a planned exposure situation, as appropriate, and for the termination of the emergency
  - The primary objective and prerequisites for enabling the emergency to be terminated
- Applies to any nuclear or radiological emergency irrespective of its cause
- Recommendations level: 'Should' or 'How' to be done
- Published in March 2018
- Co-sponsored by FAO, IAEA, ICAO, IMO, ILO, INTERPOL, OECD/NEA, UN OCHA, WHO, WMO



#### **Emergency phases**

# NUCLEAR OR RADIOLOGICAL EMERGENCY / EMERGENCY EXPOSURE SITUATION

Planned exposure situation

**EMERGENCY RESPONSE PHASE** 

**URGENT PHASE** 

**EARLY RESPONSE PHASE** 

Primary focus on:

- Public protection
- Bringing situation under control

TRANSITION PHASE

#### TRANSITION PHASE:

The period of time after the emergency response phase when the situation is under control, detailed characterization of the radiological situation has been carried out and activities are planned and implemented to enable the emergency to be declared terminated.

**Duration**: days to months (less than a day)

Focus shifts to activities to prepare for the resumption of normal social and economic activity Beginning of the other situation of exposure

- Planned exposure situation:
- Normal operation
- Clean-up and decommissioning
- Ending of operational life of the source
- Existing exposure situation

Declaration
of emergency
class

Days - Weeks

End of emergency response phase

Weeks - Year

Termination of emergency

- An emergency involving significant releases of radioactive material in the environment:
  - Results in an emergency exposure situation
  - Will be terminated for entering into an existing exposure situation with regard to public exposures
  - Will be terminated for entering into a planned exposure situation with regard to occupational exposures, as the facility, the activity or the source involved in the emergency will undergo clean-up, decommissioning or ending of the operational life of the source

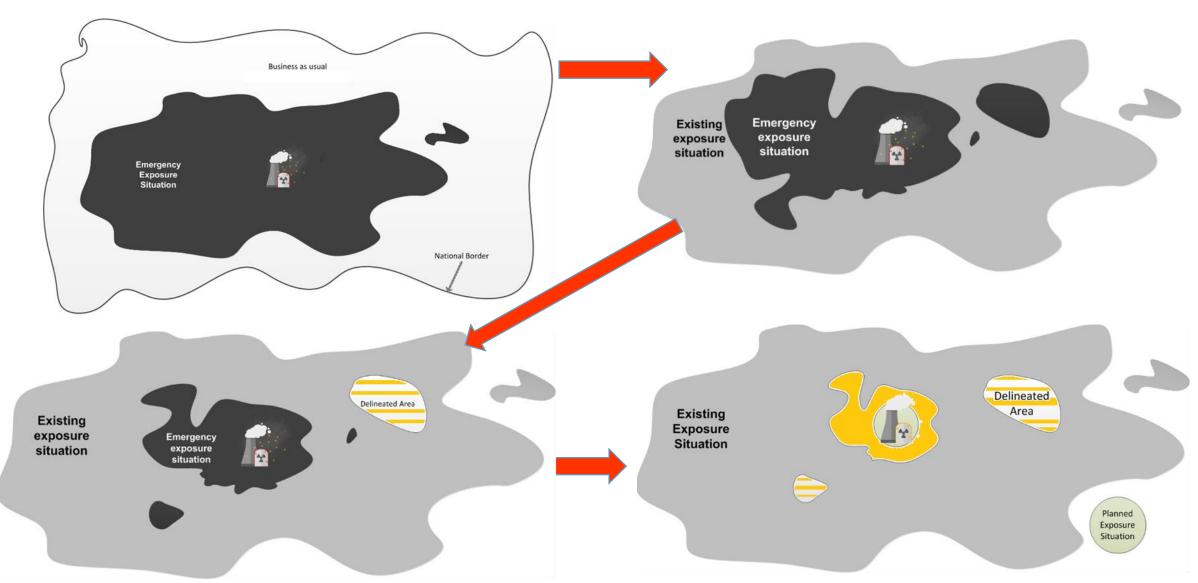
# Transition to a planned exposure situation

- Emergencies that do not involve significant releases of radioactive material into the environment:
  - Do not introduce a situation of exposure to the public that differs from the one that existed before the emergency
  - Might not necessarily result in an emergency exposure situation
  - Will be terminated for entering into a planned exposure situation with regard to occupational exposures, as the facility, the activity or the source involved in the emergency will undergo clean-up, decommissioning or ending of the operational life of the source

#### Important considerations

- The complexity of the radiological situation might vary greatly within an affected area after a large-scale emergency and might be transient in nature
  - Different phases and different exposure situations will coexist geographically and temporally
  - Transition will occur gradually in specific areas within the entire affected area
    - In such a case, the transition phase will end when the final area that was in an emergency exposure situation transitions to an existing exposure situation
    - The transition of this final area to an existing exposure situation will also denote the overall termination of the emergency

# Illustration - Transition to an existing exp. situation



# Primary objective and prerequisites in GSG-11

 The primary objective of the termination of the emergency is to facilitate the timely resumption of social and economic activity

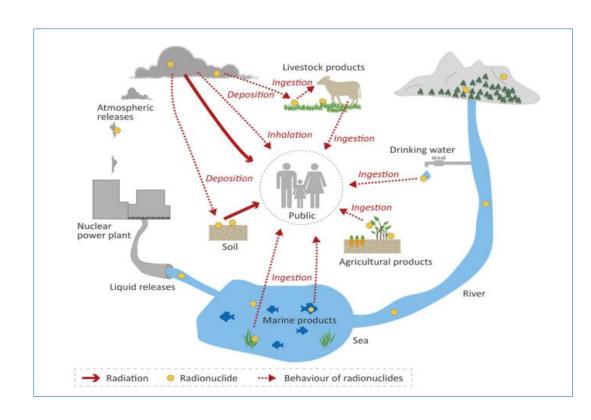
Goal of emergency response, para. 3.2 (i) in GSR Part 7: "To prepare, to the extent practicable, for the resumption of normal social and economic activity."

- General prerequisites are applicable for any type of emergency
- Specific prerequisites are applicable for transition to either an existing exposure or a planned exposure situation



- Implement all necessary urgent and early protective actions
- Bring the source of exposure under **control** and ensure that no further significant releases or exposures are expected
- Understand well the future development of the situation

- Characterize the radiological situation:
  - Identify exposure pathways
  - Assess doses for affected populations
- **Assess** the radiological situation against (as appropriate):
  - Reference levels
  - o Generic criteria
  - Operational criteria
  - Dose limits



 Update the hazard assessment taking into account the new situation, the prevailing conditions and associated hazards

Hazard Assessment (update)

Consider results of the hazard assessment

 Identify events that might give rise to another / an additional emergency and associated locations/areas where emergency response actions might need to be taken  Review the existing emergency arrangements for their adequacy to address new hazards

Review adequacy of existing emergency arrangements

Revised/new emergency arrangements

- Formulate revised/new emergency arrangements
- Coordinate among the relevant response organizations

The establishment of an <u>interim response capability</u> in the transition phase should be considered to prevent unnecessary delay in the termination of the emergency

- Confirm that the requirements for occupational exposure for a planned exposure situation can be applied to all workers to be engaged in recovery activities
- Confirm that the **source is secured** (i.e., it has been found; or all fragments have been retrieved found; found and shielded so it no longer presents a public hazard)
- Establish a registry for those identified who require longer term medical follow-up

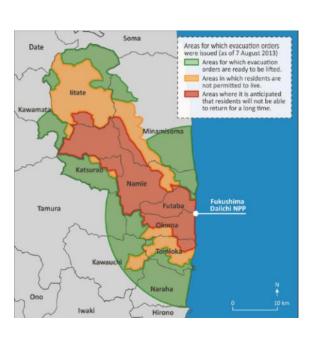
- Identify relevant **non-radiological consequences** and factors, and consider actions to address them
  - Psychosocial and economic
  - Technology, land use options, availability of resources and social service, community resilience

Consider activities to manage radioactive waste arising from the emergency

- Involve and consult interested parties to build/maintain public trust in, and public acceptance of, decisions but without unduly impeding the timely and effective decision making to terminate the emergency
- Discuss with, and communicate to, the public and other interested parties relevant information, e.g.:
  - The basis and rationale for the termination of the emergency
  - The need for adjusting imposed restrictions
  - Necessary modification in people's personal behaviours and habits
  - The need for continued monitoring and activities to restore services and workplaces
  - Associated radiological health hazards

- Delineate areas:
  - Areas that are not permitted to be inhabited
  - Areas where it is not feasible to carry out social and economic activity

 Establish administrative and other provisions to monitor compliance with any restrictions imposed in relation to the delineated areas



 Develop a strategy for the restoration of infrastructure, workplaces and public services necessary to support normal living conditions in the affected areas

Complete any change or transfer of authority and responsibilities

including from the emergency response organization to organizations responsible for the long-term recovery operations

- Put in place a mechanism and means for continuous communication and consultation with all interested parties
- Organize the sharing of information and data pertinent for long-term planning among the relevant organizations and authorities
- Initiate the development of a long-term monitoring strategy in relation to residual contamination

- Develop a programme for longer term medical follow-up for the registered individuals
- Develop a strategy for mental health and psychosocial support for the affected population
- Give consideration to the **compensation of victims** for damage due to the emergency
- Put in place administrative arrangements, legal provisions and regulatory provisions for the management of the existing exposure situation



# Thank you!

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